A Regular Meeting of the Tualatin Hills Park & Recreation District Board of Directors was held at the HMT Recreation Complex, Peg Ogilbee Dryland Training Center, 15707 SW Walker Road, Beaverton, on Monday, June 20, 2011. Executive Session 6:30 p.m.; Regular Meeting 7:00 p.m.

Present:
William Kanable  President/Director
Bob Scott  Secretary/Director
Joseph Blowers  Secretary Pro-Tempore/Director
Larry Pelatt  Director

Absent:
John Griffiths  Director
Doug Menke  General Manager

Agenda Item #1 – Executive Session (A) Land
President, Bill Kanable, called Executive Session to order for the following purpose:
- To conduct deliberations with persons designated by the governing body to negotiate real property transactions.

Executive Session is held pursuant to ORS 192.660(2), which allows the Board to meet in Executive Session to discuss the aforementioned issue.

President, Bill Kanable, noted that representatives of the news media and designated staff may attend the Executive Session. All other members of the audience were asked to leave the room. Representatives of the news media were specifically directed not to disclose information discussed during the Executive Session. No final action or final decision may be made in Executive Session. At the end of the Executive Session, the Board will return to open session and welcome the audience back into the room.

Agenda Item #2 – Call Regular Meeting to Order
President, Bill Kanable, called the Regular Meeting to order at 7:05 p.m.

Agenda Item #3 – Action Resulting from Executive Session
Bob Scott moved the Board of Directors, pursuant to a commitment of the 2008 Bond Measure, authorize staff to acquire a site in the North Bethany area for a future community park, subject to the successful completion of all of the terms and conditions as set forth in the May 18, 2011 Purchase and Sale Agreement executed between THPRD and the seller. Larry Pelatt seconded the motion. Roll call proceeded as follows:

Joe Blowers  Yes
Larry Pelatt  Yes
Bob Scott  Yes
Bill Kanable  Yes

The motion was UNANIMOUSLY APPROVED.
Agenda Item #4 – Swearing in of Reelected Board Members
Metro Council President, Tom Hughes, swore in Board member, Joe Blowers, who was reelected on May 17, 2011, to another four-year term on the Tualatin Hills Park & Recreation District Board of Directors.

Agenda Item #5 – Election of Officers for Fiscal Year 2011-12
President, Bill Kanable, opened the floor to nominations for Board officers for Fiscal Year 2011-12, taking effect on July 1, 2011.

Larry Pelatt nominated Bob Scott to serve as President of the Tualatin Hills Park & Recreation District Board of Directors for Fiscal Year 2011-12. Joe Blowers seconded the nomination. Hearing no further nominations, roll call proceeded as follows:

Bob Scott    Yes
Joe Blowers  Yes
Larry Pelatt Yes
Bill Kanable Yes

The nomination to elect Bob Scott to serve as President for Fiscal Year 2011-12 was UNANIMOUSLY APPROVED.

Bob Scott nominated Larry Pelatt to serve as Secretary of the Tualatin Hills Park & Recreation District Board of Directors for Fiscal Year 2011-12. Joe Blowers seconded the nomination. Hearing no further nominations, roll call proceeded as follows:

Larry Pelatt Yes
Joe Blowers  Yes
Bob Scott    Yes
Bill Kanable Yes

The nomination to elect Larry Pelatt to serve as Secretary for Fiscal Year 2011-12 was UNANIMOUSLY APPROVED.

Bob Scott nominated Joe Blowers to serve as Secretary Pro-Tempore of the Tualatin Hills Park & Recreation District Board of Directors for Fiscal Year 2011-12. Larry Pelatt seconded the nomination. Hearing no further nominations, roll call proceeded as follows:

Joe Blowers  Yes
Larry Pelatt Yes
Bob Scott    Yes
Bill Kanable Yes

The nomination to elect Joe Blowers to serve as Secretary Pro-Tempore for Fiscal Year 2011-12 was UNANIMOUSLY APPROVED.

Agenda Item #6 – Oregon Occupational Safety & Health Administration’s (OSHA) Safety & Health Achievement Recognition Program
Mark Hokkanen, Risk & Contract Manager, introduced Ray Kroker, Consultant Public Head – Program Manager of Oregon OSHA, to honor the District for completion of the Safety & Health Achievement Recognition Program (SHARP).

Roy provided a brief overview of the SHARP program, noting that there are only 76 employers within the state of Oregon that have reached this status. He congratulated the District on this achievement, noting that it reflects a strong commitment by the District to safety in the workplace.
Agenda Item #7 – Budget Hearing: Resolution Adopting the Fiscal Year 2011-12 Budget, Levying Taxes, and Making Appropriations

A. Open Hearing
President, Bill Kanable, opened the Budget Hearing.

B. Staff Report
Keith Hobson, Director of Business & Facilities, provided a brief overview of the memo included within the Board of Directors information packet, including a summary of recommended adjustments to the Approved Budget based upon increased appropriations for projects within the System Development Charges Fund. He noted that Board approval is requested this evening of the resolution to adopt the Fiscal Year 2011-12 Budget as adjusted, make appropriations, and levy ad valorem taxes.

C. Public Comment
There was no Public Comment.

D. Board Discussion
Bob Scott commended Budget Committee Chair, Greg Cody, the Budget Committee members, and staff for their efforts in developing the budget document being presented this evening.
✓ Larry Pelatt and Joe Blowers expressed agreement with Bob’s comments.

E. Close Hearing
President, Bill Kanable, closed the Budget Hearing.

F. Board Action
Joe Blowers moved the Board of Directors approve the adjustments as recommended by staff. Bob Scott seconded the motion. Roll call proceeded as follows:
Larry Pelatt  Yes
Bob Scott    Yes
Joe Blowers  Yes
Bill Kanable Yes
The motion was UNANIMOUSLY APPROVED.

Larry Pelatt moved the Board of Directors approve Resolution 2011-15 to adopt the proposed budget as adjusted for the 2011-12 Fiscal Year, make appropriations, and levy ad valorem taxes. Bob Scott seconded the motion. Roll call proceeded as follows:
Joe Blowers  Yes
Bob Scott    Yes
Larry Pelatt  Yes
Bill Kanable Yes
The motion was UNANIMOUSLY APPROVED.

Agenda Item #8 – Audience Time
There was no testimony during Audience Time.

Agenda Item #9 – Board Time
Bob Scott asked when the next public meeting would take place regarding the Lowami Hart Woods bond project.
✓ Jim McElhinny, Director of Park & Recreation Services, replied Wednesday, June 29, at 6:30 p.m.
Bill Kanable commented that, as the outgoing Board President, the past year has been an educational experience for him.

**Agenda Item #10 – Consent Agenda**

Larry Pelatt moved the Board of Directors approve Consent Agenda items (A) Minutes of June 6, 2011 Regular Meeting, (B) Monthly Bills, (C) Monthly Financial Statement, (D) 112th Street Building Renovation Construction Contract, (E) Resolution Authorizing the General Manager to Approve Acquisition of Certain Defined Property Interests Needed for Trail Projects, and (F) Resolution Authorizing Issuance of Tax and Revenue Anticipation Notes for 2011-12. Bob Scott seconded the motion. Roll call proceeded as follows:

- Joe Blowers  Yes
- Bob Scott  Yes
- Larry Pelatt  Yes
- Bill Kanable  Yes

The motion was UNANIMOUSLY APPROVED.

**Agenda Item #11 – New Business**

A. Vista Brook Park Master Plan

Jim McElhinny, Director of Park & Recreation Services, introduced Patty Freeman, Park Planner, and Dave Walters, Project Manager with MIG, the project consultant, to present an overview of the proposed Vista Brook Park Master Plan.

President, Bill Kanable, addressed the audience in attendance this evening, noting that the community gardens have been removed from the proposed master plan.

Patty provided a brief overview of the memo included within the Board of Directors information packet, noting that the proposed Vista Brook Park Master Plan includes a new play area, two basketball half courts, a new loop path, parking improvements, a pond viewing platform, and interpretive signage. Preliminary master plan options had also proposed a small community garden; however, this element has been withdrawn due to opposition expressed by the neighborhood. Patty provided an overview of the public process in developing the master plan, noting that two neighborhood meetings were held. In addition, the written comments submitted by the public for this project have been provided to the Board, a copy of which was entered into the record.

Dave provided a detailed overview of the various elements included within the proposed master plan, as well as the site constraints of the property, via a PowerPoint presentation, a copy of which is included within the Board of Directors information packet, and offered to answer any questions the Board may have.

Larry Pelatt asked for confirmation that the play equipment proposed will be ADA accessible.

- Patty replied that it will meet accessibility requirements, but that there will be a range in accessibility of the various individual components of the play equipment.

Joe Blowers asked for confirmation that drainage from the open area would run into the existing drainage ditch and asked where that ditch flows to.

- Dave replied that it flows into Fanno Creek.

Joe asked if there is a way to slow down the flow in order to protect the creek from being damaged.

- Patty replied that it is already a very limited flow.

Joe commented that he would hate to see any damage occur to the creek due to the drainage.
Dave replied that it will comply with Clean Water Services requirements to ensure that no problems occur downstream.

Patty noted that the ditch has been pre-vegetated and is a functioning water quality facility.

Bob Scott referenced the pathway proposed for removal within the vegetative corridor and asked whether there is any concern that park users will recreate the pathway on their own.

Dave replied that hopefully the re-vegetation planned for the area will make it less desirable for people to enter the area.

Patty noted that the other pathway options should provide adequate access so that park users will not be tempted to recreate the old pathway.

Larry asked where the community gardens had been proposed to be located.

Patty replied just south of the tennis courts, noting that an attempt had been made to balance the neighborhood’s need for privacy with adequate sun exposure in selecting that location for the garden.

Dave noted that the site is not very conducive to a community garden due to limited sun exposure and interference from tennis balls.

Bill asked what is now being proposed for the greenspace between the tennis courts and pathway where the community garden would have been located.

Patty replied that it is recommended to retain the greenspace.

President, Bill Kanable, opened the floor to public testimony.

Sue Rimkeit, 6592 SW 88th Place, Portland, is before the Board of Directors this evening regarding the Vista Brook Park Master Plan. She thanked District staff for removing the community garden element from the proposed master plan.

Jim McElhinny, Director of Park & Recreation Services, commented that as of the passage of this evening’s Consent Agenda, Sue is the newest member of the Parks Advisory Committee.

Charles Prichard, 6606 SW 88th Avenue, Portland, is before the Board of Directors this evening regarding the Vista Brook Park Master Plan. He thanked District staff for removing the community garden element from the proposed master plan and suggested that since the space is no longer needed for the gardens, that the pathway along the tennis courts be kept in its current location, which provides for additional space in the larger grassy area.

Rob Wolf, 6670 SW 88th Avenue, Portland, is before the Board of Directors this evening regarding the Vista Brook Park Master Plan. He supports the current master plan and thinks it has been well done. He appreciates District staff listening to the neighborhood and noted that security for the park has improved in recent years. However, he does not understand why the existing pathway through the natural area needs to be removed and why the pathway next to the tennis courts is going to be moved if the community garden is not going to be installed.

President, Bill Kanable, replied in regards to the pathway next to the tennis courts, that at this point, the master plan has not been entirely reconfigured considering the removal of the community gardens. The master plan is used to give a general concept of where the amenities will go and the next reiteration will have the final adjustments. However, he agrees that if the community garden is not going to be installed, that the path should stay in its current location. Regarding the pathway proposed for removal, he explained that the area is a vegetative corridor restricted from development by Clean Water Services and that the District wants to protect the natural resource. And in terms of cost
effectiveness, the District would be required to do more mitigation work in order to keep the trail in its current location.

Rob clarified that he likes the little bridge along the trail and although he does not understand the technicalities of the decision, he will concede to the recommendation for its removal.

President, Bill Kanable, opened the floor to Board discussion.

Bob stated that he agrees with the public testimony that the existing path near the tennis courts should be retained and possibly improved rather than moved.

Joe invited anyone who believes that community gardens are unsightly to please contact him to arrange a tour of his plot to see how lovely a community garden can look.

**Bob Scott moved the Board of Directors approve the Vista Brook Park Master Plan with the community garden deleted and with consideration of keeping the path under the tennis court along a similar alignment. Joe Blowers seconded the motion. Roll call proceeded as follows:**

- Larry Pelatt  Yes
- Joe Blowers  Yes
- Bob Scott  Yes
- Bill Kanable  Yes

The motion was **UNANIMOUSLY APPROVED.**

**B. Pioneer Park Master Plan**

Jim McElhinny, Director of Park & Recreation Services, introduced René Brucker, Park Planner, and Michelle Mathis, Project Manager with Greenworks PC, the project consultant, to present an overview of the proposed Pioneer Park Master Plan.

René provided a brief overview of the memo included within the Board of Directors information packet, as well as an overview of the constraints to the site that impacted the recommended master plan amenities. The proposed master plan includes improvements to the existing pathways and a new path into the park, relocation of the existing play area, new play equipment, reconfiguration of the basketball court, a new picnic area, as well as a boardwalk and replacement of the existing bridge. René provided an overview of the internal, interagency, and public processes in developing the proposed master plan, noting that two neighborhood meetings were held. She commented that the biggest concern expressed by the neighborhood was regarding the lack of parking for the site, as a previous parking area had been removed some time ago for mitigation work by the adjacent subdivision. In addition, the written comments submitted by the public for this project were provided to the Board, a copy of which was entered into the record. René provided a brief overview of the current budget status for the project, noting that staff feels that the project will ultimately come in within budget.

Michelle provided a detailed overview of the various elements included within the proposed master plan via a PowerPoint presentation, a copy of which is included within the Board of Directors information packet, and offered to answer any questions the Board may have.

Larry Pelatt asked whether a requirement for half-street improvements along Pioneer Road is being anticipated as a condition of approval for the project.

- Michelle replied that Washington County has expressed that half-street improvements will not be required for this project.
Bob Scott asked for clarification regarding the width of the trail for maintenance vehicle access.
✓ Michelle replied that, in order to provide mowing access, the trail will be 8’-wide until it reaches the northern side of the lawn.

Larry asked for clarification regarding the maintenance vehicle turnaround proposed for both areas 8 and 9 as noted on the proposed master plan.
✓ Michelle clarified that the turnaround at area 8 will be used until the Westside Trail is constructed, thereby allowing access to area 9.

Bob asked whether the new ball wall would be part of the basketball pad or have its own concrete pad.
✓ René replied that this is still being discussed, but an option being considered is pouring a separate pad so that it is sturdy and easy to remove, but it would be adjacent to the basketball court.

President, Bill Kanable, opened the floor to public testimony.

Peter Glenn, Pioneer Road, Beaverton, is before the Board of Directors this evening regarding the proposed Pioneer Park Master Plan. Peter disputed staff’s account that there is room for five cars to park along the street, noting that there is room for only three. He does not believe that this project is worth the amount of funds that will be spent in order to construct it, noting that the park is already not being properly maintained as-is. He has contacted both Washington County and the City of Beaverton about this project and will take his concerns to whatever level necessary in order to see that it is stopped. He stated that he is a long-time resident of the area and expressed disapproval with the amount of taxes he pays to the District. He described that there are only three types of people who use Pioneer Park: dog walkers, kids/teenagers using the basketball court, and kids using the swing set. He believes Pioneer Park is already serving the necessary amount of people, and that if the amount of people using the park increases, there is nowhere for them to park.

Joe Blowers commented that he is having difficulty understanding what specifically Peter is against being developed in the park, besides that he does not want to see any funds spent on the site.
✓ Peter replied that the park does not have adequate parking and that the current parking along Pioneer Road is dangerous due to the ditch that runs along the property line.

Larry asked for confirmation that there is a ditch that extends along the property line on Pioneer Road from the end of the half-street improvements at the intersection.
✓ Peter confirmed this, noting that it is a water culvert and dangerous. He stated that, in addition, the waterway on the site has not been well maintained either and that the ditch behind the playground is dangerous as well. He noted that before the District acquired the property, he was told by Washington County that nothing could be developed on the site due to the wetlands. In addition, it was suggested during the neighborhood meetings to improve the creek that runs through the property, but the attendees were told that the project did not have enough funds to accomplish that in addition to the other site improvements.

Larry asked for additional information regarding the ditch that runs along Pioneer Road.
✓ Michelle confirmed that there is a drop-off from Pioneer Road into the park of about three to four feet and then rises up about a foot on the other side.

Larry reiterated that it is a shallow ditch from the park’s side, but steep from the road.
✓ Michelle confirmed this, noting that the drop-off where the asphalt ends on Pioneer Road could pose a danger to park there; however, it would be very expensive to construct half-street improvements along that portion of the street due to the amount of fill needed.
Joe commented that this site is intended as a neighborhood park and such parks draw from a half-mile radius, at most, and that most users could walk there. He asked whether the site is within the jurisdiction of the City of Beaverton or Washington County.

- Hal Bergsma, Director of Planning, replied that the park is within the City of Beaverton, but the road is Washington County.

Joe asked whether the City or County have expressed concern about the parking situation.

- René replied that the feedback received has been that half-street improvements would not be required as long as the proposed modifications to the park are not expected to draw more users to the site than what is currently experienced.

Joe provided an example of if the District were considering adding a large picnic area to the site, increased usage would be anticipated for that new amenity.

- René confirmed this, noting that the site is limited to expansion due to the wetlands.

Joe commented that this site is similar to the District’s other neighborhood park sites and he does not see an issue with the lack of parking.

Bob asked for confirmation that the parking lot to the north of the park is a commercial development and not accessible to park patrons.

- René confirmed this.

Larry asked whether staff gave consideration to installing parking in the area that a community garden would have been located prior to being deemed unfeasible.

- René replied that the road that provides access to that area is a private drive.
- General discussion occurred regarding which agencies controlled which roads and it was determined that Washington County owns Pioneer Road, while the City of Beaverton owns Meadow Road.

Peter commented that he believes there is an issue here that needs to be looked at, but he has been told by the City of Beaverton that they cannot offer any firm opinions until they receive the District’s paperwork for development of the improvements. He stated that there are illegally parked cars on Meadow Road constantly and that a lot of the park users who walk their dogs at Pioneer Park drive there, as do some of the basketball court users.

- Joe replied that, in that case, the District will be reducing some of the capacity since half of the basketball court is going to be removed.

President, Bill Kanable, questioned whether Pioneer Park should be considered as a true neighborhood park when considering that the majority of the property is a wetland and mitigation area.

- Joe replied that the site, at 7-acres in size, is large enough to accommodate both uses.
- Hal replied that staff is not proposing to change the classification of the park via the District’s Reclassification Project currently in development, since the primary function of the site is as a neighborhood park.

Bill commented that he is not against the proposed cleanup work in order to improve the site, but he acknowledges that there are some issues with parking. However, those problems already exist today and the proposed master plan will not change that, nor was it intended to.

Joe asked for confirmation that, as stated earlier, two neighborhood meetings were held and that the attendees had expressed a strong preference for the master plan being discussed this evening over the other options presented.

- René confirmed this.

Joe asked whether there was also some opposition expressed.

- René replied that most of those opposed were concerned about access to the park, including the lack of parking and sidewalks along Pioneer Road.
Bill commented that it would require half-street improvements to Pioneer Road in order to address those concerns. Joe stated that the District cannot afford to construct half-street improvements, so the options are either to move forward with the master plan being presented or do nothing. He reiterated how the proposed master plan may, in fact, decrease capacity rather than increase it. Although he realizes that parking is an issue, the District did not create that issue; it was created by the nature of the roads surrounding the park. And he is not sure the District should be expected to solve the issue as long as the site continues to be designated as a neighborhood park.

Bob expressed agreement with Joe’s comments, noting that the fact that the District is improving the trails inside the park would hopefully encourage more residents to walk rather than drive to the site. He supports the proposed master plan and agrees that the removal of half the basketball court will help ease the parking problems.

Larry expressed agreement with Joe’s assessment that the District is stuck between constructing the proposed master plan or doing nothing, and while he likes elements of the proposed master plan, the Pioneer Road component bothers him and he would almost rather just put some maintenance into the site and return with more funding at a later date in order to do a better job in addressing the access issues.

Michelle commented that they did speak to the neighborhood about how costly half-street improvements are and discussed the option of trading out some of the other elements of the plan in order to facilitate the street improvements; however, most residents were more supportive of retaining the site improvements.

Larry replied that, while he does not disagree with Joe’s comments, when the Westside Trail is constructed it might also create a situation where people will choose to use the park as a trailhead and park there.

President, Bill Kanable, referenced the vicinity map included within the Board of Directors information packet, noting that the site is not centrally located to the community around it. It is to the north of most of the residential development. There is commercial property to the north, which would have people walking into the park from their worksites. However, while there is a parking problem at the site, he does not believe the proposed master plan changes enough of the park in terms of forcing the District to make additional changes to the roadway. There simply is not enough access and some people are going to choose to drive to the site.

Joe pondered whether the situation could be addressed when that particular segment of the Westside Trail is constructed. He noted that it could be possible to construct parking under the powerlines where the trail meets Pioneer Road, unless the area is too wet.

René confirmed that the area is wet.

Bill asked whether the City of Beaverton or Washington County have any improvement projects planned for the area.

René replied that she believes there is potential for development and described a large parcel to the east of Meadow Road that is vacant.

Jim asked René whether staff has spoken with Washington County to see where Pioneer Road might be on their project plan for renovations or construction.
René replied that staff has not. Bill requested that this be researched.

President, Bill Kanable, asked if there is any additional Board discussion on the proposed Pioneer Park Master Plan.

Joe Blowers moved the Board of Directors approve the Pioneer Park Master Plan. Bob Scott seconded the motion.

President, Bill Kanable, asked whether there is any discussion on the motion.

Larry commented that he believes the District can do better than what is being proposed this evening, especially in terms of access to the park and the ditch at the south end. He stated that there has to be a way to make the area, if not fully accessible, at least a little more amenable and that there will be more than three cars parking in the area.

Joe replied that there are already more than three cars parking in the area and that the District did not create that problem.

Larry stated that he realizes that the District did not create the problem, but he is not convinced that the improvements contained within the proposed master plan will not increase visits to the area. By improving the access and amenities, there will be more car trips and he thinks the District needs to be cognizant of that. Whether or not the District created the problem initially, it should not ignore the situation and should instead attempt to mitigate the problem as best as possible either by working with Washington County or by other means. He questions allocating $350,000 to this project without at least attempting to address this issue. He also questions removal of half the basketball court and asks where those who use it are going to go.

Bob replied that those currently using the basketball court are driving there in order to do so and that they will drive to another site as well. He noted that the HMT Recreation Complex is close and has basketball courts. He stated that if the basketball court users were walking to Pioneer Park in order to place basketball, he would have an issue with the removal of half the court; however, they drive there and will most likely drive to a different site as well. He expressed concern that if the District puts the project on hold, that it might develop into a $500,000 project just to expand the road and improve parking, and in his opinion that is not money well spent as the District would be doing what Washington County should be doing at the cost of park amenities and park improvements elsewhere.

Larry replied that he is not suggesting that the District impulsively fund the half-street improvements, noting that those improvements alone would be likely to cost more than $500,000. However, he is concerned that the District is rushing past the situation and is not looking at the problem with a long-term view.

Joe asked Larry to elaborate on his statement that the District is rushing, noting that an extensive public process lead up to this point.

Larry replied that it is not the public process that he is alluding to; he is just very concerned about Pioneer Road and would like to hear about the options the District has explored in at least mitigating some of the hazards of the area, especially the 4’ drop-off from the side of the road.

Joe asked for the status of the Westside Trail segment adjacent to Pioneer Park.

Hal replied that grant funding has been requested in order to pay for that segment, but has not been received. However, it is still a high priority segment.

President, Bill Kanable, called for a five-minute recess.
Bob suggested tabling approval of the proposed Pioneer Park Master Plan until the August Regular Board meeting in order to allow staff additional time to investigate the access issues.

- Joe asked whether that would create a problem for the bond project schedule.
- Hal replied that it would make the timeline tighter, but staff also believes it is appropriate to take a little more time to try and resolve this issue.

**Joe Blowers withdrew the motion on the floor. Bob Scott withdrew the second.**

Joe suggested exploring installation of parking under the adjacent powerlines and paving a short stretch of the Westside Trail into the park on an interim basis.

President, Bill Kanable, requested staff bring the proposed Pioneer Park Master Plan back to the Board for consideration at the August Regular Board meeting, which will include further discussion pertaining to the access issues.

**Agenda Item #12 – Adjourn**

There being no further business, the meeting was adjourned at 8:55 p.m.

Bill Kanable, President

Bob Scott, Secretary

Recording Secretary,
Jessica Collins