Tualatin Hills Park & Recreation District
Minutes of a Regular Meeting of the Board of Directors

A meeting of the Tualatin Hills Park & Recreation District Board of Directors was held on Tuesday, November 13, 2018, at the HMT Recreation Complex, Dryland Training Center, 15707 SW Walker Road, Beaverton, Oregon. Executive Session 5 pm; Regular Meeting 7 pm.

Present:
Ali Kavianian  President/Director
Felicitia Monteblanco  Secretary/Director
Wendy Kroger  Secretary Pro-Tempore/Director
Todd Duwe  Director
John Griffiths (via telephone)  Director
Doug Menke  General Manager

Agenda Item #1 – Executive Session (A) Legal (B) Land
President Ali Kavianian called executive session to order for the following purposes:

- To consider information or records that are exempt by law from public inspection,
- To consult with counsel concerning the legal rights and duties of a public body with regard to current litigation or litigation likely to be filed, and
- To conduct deliberations with persons designated by the governing body to negotiate real property transactions.

Executive Session is held under authority of ORS 192.660(2) (e), (h) and (f), which allows the board to meet in executive session to discuss the aforementioned issues.

President Kavianian noted that the news media and designated staff may attend executive session. Representatives of the news media were directed not to disclose information discussed during executive session. No final action or final decision may be made in executive session. At the end of executive session, the board welcomed the audience into the room.

Agenda Item #2 – Call Regular Meeting to Order
A Regular Meeting of the Tualatin Hills Park & Recreation District Board of Directors was called to order by President Ali Kavianian on Tuesday, November 13, 2018, at 7:00 pm.

Agenda Item #3 – Action Resulting from Executive Session
President Kavianian stated that he has a potential conflict of interest with the following action item and that he would be abstaining from the vote as well as from any related discussion and excused himself from the meeting room.

Felicitia Monteblanco moved that the board of directors approve to enter into a Legal Services Agreement with Miller Nash to serve as the district's legal services provider, subject to the standard due diligence review and approval by the general manager. Wendy Kroger seconded the motion. Roll call proceeded as follows:
Agenda Item #4 – Presentation: Oregon Recreation & Park Association Design Award
Aisha Panas, director of Park & Recreation Services, introduced Michael Klein, Director for Oregon Recreation & Park Association (ORPA), to recognize the district with the 2018 ORPA Design Award.

Michael noted that each year, ORPA conducts an annual awards selection and ceremony to recognize and celebrate outstanding park and recreation projects, professionals and partners. The ORPA Design Award recognizes superior architectural and/or landscape design and design process for new and renovated parks or facilities whose construction was completed in the last five years. The 2018 ORPA Design Award winner is THPRD’s Mountain View Champions Park. Michael congratulated THPRD and its project consultant, David Evans and Associates, noting that this award is one of the most prestigious offered by ORPA.

Agenda Item #5 – Audience Time
Richard Raub, 10136 SW Washington Street, Portland, is before the THPRD Board of Directors this evening regarding the Cedar Hills Recreation Center. Mr. Raub explained that he is an avid user of the Cedar Hills Recreation Center up to four times per week and that although the facility is welcoming and well-maintained, he is dissatisfied with the amount of time it takes staff to resolve issues that have been brought to their attention. He provided a few examples, including patrons leaving the windows open in the men’s locker room resulting in chilly temperatures, fans that run constantly versus on a timer, and clogged drains and toilets. Some of these issues have since been resolved, but it has taken years to do so, which is concerning and frustrating to him.

President Kavianian noted that district staff would be in contact with Mr. Raub regarding his concerns.

Agenda Item #6 – Board Time
Felicita Monteblanco provided an update regarding Metro’s natural areas bond measure currently under consideration for which she serves on the stakeholder committee representing THPRD. She noted that at their last meeting, the stakeholder committee received confirmation that the Metro Council feels strongly that this measure should seek to retain the millage rate expiring from the 1995 natural areas bond measure and that an increase in the bond amount would prove challenging for a variety of reasons. She commented that it was a lively discussion and that THPRD’s views were well-represented. The discussion then turned to how to best advocate for THPRD’s interests in relation to the transportation bond, such as by including a component for regional trails, as well as what it means to lead with racial equity around parks and nature.

General Manager Doug Menke introduced Bruce Barbarasch, Nature and Trails manager, to provide an update regarding this afternoon’s Metro Council work session, noting that an edited version of the district’s Metro 2019 Natural Areas Bond Acquisition and Development Priorities memo has been provided at the board’s places this evening, a copy of which was entered into the record.

Bruce expressed agreement with Felicita’s overview of the current discussion points surrounding the Metro natural areas bond measure, noting that there is a continued emphasis on leading through racial equity, as well as a lot of discussion regarding how best to incorporate community input, including the local share option which redistributes bond funds to each jurisdiction. Metro wants everyone to be able to participate across the
region whether or not they have a local parks provider. Additional discussion focused on the merits of distributing funding on a per capital basis versus on a property tax basis.

Lastly, there was discussion regarding whether regional trails fit best into the natural areas bond measure or the transportation bond measure. The council stopped short of identifying the funding percentages for the three priority areas: providing access to nature through existing Metro properties and new acquisitions; community projects / local share funding; and Nature in Neighborhood grants / community involvement opportunities.

Felicita noted that there will be four more meetings of the stakeholder committee next year, which will include more focused and detailed discussion. There is a lot of enthusiasm by the committee members for the grants program since it is community oriented and community led. Felicita reiterated that four of the current Metro councilors seem steadfast in their desire not to increase the natural areas bond rate.

John Griffiths commented that this information does not surprise him as there is currently not a strong natural areas advocate on the Metro Council and there may be some concern that an increase in the natural areas bond amount may detrimentally affect the other measures being promoted by the council, including affordable housing and transportation. He expressed disappointment that the council has seemingly made up their minds regarding the bond measure amount prior to hearing the recommendation of the stakeholder committee. He believes the district should attempt to influence the three new Metro councilors taking office at the beginning of the year.

Wendy Kroger expressed disappointment that the Metro Council is not equally supportive of the natural areas bond measure as it is of the affordable housing and transportation bond measures, as it is an equally important initiative. She expressed agreement with the edits made to the memo as proposed by John and believes it will be important to continue to advocate for greenspace and nature in the western portion of Metro’s service area, including any aspirational goals. She urges the board to convey a message to the Metro council that they believe strongly in the need to support nature and greenspace. She also suggested that the board give further consideration and speak to the regional trails being included within the transportation bond measure, with local trail connections needed for existing trail infrastructure being included within the natural areas bond measure.

Todd Duwe stated that he believes the district should fight to increase the bond amount as much as possible, noting that while Metro is addressing the current issues of affordable housing and transportation needs, this is a long-term issue that also needs to be addressed and the time to act is now.

Felicita referenced the challenges in pursuing an increased bond amount in a non-election year. She asked what the board would be willing to commit, such as helping with fundraising efforts, in order to ensure that the bond measure passes in November.

Wendy replied that this is a valid question, noting that she has no issues in being supportive of environmental stewardship on the westside.

John questioned why a non-election year would negatively impact the bond measure when there is not a minimum voter turnout percentage to meet in order for it to pass.

Felicita reiterated that she believes the Metro council has made clear their priorities of affordable housing and transportation, and encouraged the THPRD board to align what it can around those issues, such as parks near affordable housing or trails connecting affordable housing to schools.

John noted that while he has no issues advocating for regional trails to be included within a transportation bond measure, his concerns lie in the area of land acquisition. Given how dramatically the price of land has increased since the 2006 Metro natural areas bond measure, the 2019 measure will have much less buying power if the amount stays the same. He described the potential impact if the entire THPRD board were to testify at an upcoming Metro council meeting, along with other individuals and organizations who may feel similarly.
General Manager Doug Menke commented that district staff would revise the Metro 2019 Natural Areas Bond Acquisition and Development Priorities memo based on the board’s discussion this evening.

Wendy provided an overview of a recent parks and facilities tour she took with district staff, as well as various district events she attended over the past month. She also complimented aquatics staff on the Adaptive Splash program. She asked for additional information regarding how many giving trees the district will host during the holidays this year and at what locations, and encouraged her fellow board members to consider adopting a tree. She also commented that she supports the concept of using recycled water to irrigate certain park sites as appropriate. Lastly, she inquired whether the district sends out a welcome letter to property owners who participate in the district’s voluntary annexation program.

General Manager Doug Menke replied that in the past a letter has been provided but this may be expanded somewhat under the new Communications director.

President Kavianian noted that those who annex also receive a $500 credit for district programs.

Todd Duwe noted that he has participated in nature walks over the past month as well as a tour of the Babette Horenstein Tennis Center.

A. Committee Liaison Updates
Felicita provided an update regarding the activities of the Tualatin Hills Park Foundation, noting that a quarterly meeting recently took place in October at which two new trustees were added, bringing the total to 13. Meeting topics also included an introduction to task force work for the trustees’ consideration. In addition, THPF will be the beneficiary of the ISing Choir concerts in early December.

Agenda Item #7 – Consent Agenda
Todd Duwe moved that the board of directors approve consent agenda items (A) Minutes of October 16, 2018 Regular Board Meeting, (B) Monthly Bills, (C) Monthly Financial Statements, and (D) Service District Initiated Annexation Resolution. Felicita Monteblanco seconded the motion. Roll call proceeded as follows:

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<td>Ali Kavianian</td>
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The motion was UNANIMOUSLY APPROVED.

Agenda Item #8 – Unfinished Business
A. Parks Functional Plan
General Manager Doug Menke introduced Jeannine Rustad, Planning manager, and Nicole Paulsen, urban planner, to provide an overview of the update to the district’s Parks Functional Plan (PFP), adopted by the board in May 2015. Staff is requesting board review and comments only this evening; the updated PFP will be presented to the board for consideration of approval in early 2019. An initial presentation on the PFP update process was provided to the board at the August 7, 2018 Regular Board meeting.

Nicole provided a detailed overview of the PFP update currently in process, focusing on the proposed draft changes to the Park Classifications and Prioritization Criteria for Park Development sections via a PowerPoint presentation, a copy of which was entered into the record, and offered to answer any questions the board may have.
Felicita Monteblanco inquired when the updated prioritization criteria for park development would be put into use.

- Nicole noted that the prioritization criteria would be applied to currently undeveloped district properties, of which there are several due to the success of the 2008 Bond Measure.
- Jeannine explained that while the current Parks Functional Plan was adopted with the bond measure properties in mind, the update also folds in the new urban areas coming into the district’s service area, including North Bethany and South Cooper Mountain.

Wendy Kroger referenced Exhibit A, Park Classifications: Recommended Revisions, as included within the Board of Directors Information Packet, specifically the Land Acquisition section. She noted the use of the terms “where appropriate” and “consider” in many of the directives related to the review of other district functional plans when considering acquisition of land and asked that stronger language is used that is more mandatory versus suggestive.

- Jeannine replied that the term “where appropriate” could likely be removed entirely and that stronger terminology would be explored, as well. She noted that in an upcoming presentation to the board regarding the PFP update, staff will describe a tracking methodology under consideration for documenting specific suggestions for park development that come in from the public or other avenues.

Wendy referenced Exhibit B, Prioritization Criteria Process, as included within the Board of Directors Information Packet, specifically the criteria of Serves District Residents. She questioned whether this criteria conflicts with the district’s efforts to provide access to outside areas such as through significant natural areas or for intensely developed areas. She asked that this criterion be further evaluated to ensure it would not be compromising the district’s ability to provide significant natural areas or greenspace. In addition, she referenced the THPRD 2013 Comprehensive Plan Update Goals included within the exhibit, noting that Goal 8, which relates to incorporating principles of environmental and financial sustainability, is only referenced in one criterion. She asked that additional consideration is given to where else this goal could be referenced.

Felicita asked whether district staff found any of the community survey results particularly surprising or enlightening.

- Nicole replied that she found the survey result referring to weather as a barrier to park use enlightening, noting that this barrier could be given greater consideration in the future and addressed through a variety of site improvements, such as canopies for shade and rain, or new innovative solutions.
- Jeannine replied that the overall tone of survey respondents was extremely positive, even when sharing criticism.

Felicita referenced a graffiti program operated by North Clackamas Parks & Recreation District that she learned about at the recent Oregon Recreation & Park Association conference that THPRD may wish to learn more about.

B. General Manager’s Report

General Manager Doug Menke provided an overview of his General Manager’s Report included within the board of directors’ information packet, including the following:

- Summer Camp Update
  - Aisha Panas, director of Park & Recreation Services, provided an overview of the district’s 2018 summer camp programs via a PowerPoint, a copy of which was entered into the record.
- Centro de Bienvenida!
Holly Thompson, Communications director, provided an overview of the district’s first Centro de Bienvenida! (Welcome Center) taking place on the opening day of winter registration on December 8, 2018.

- Board of Directors Meeting Schedule
Doug offered to answer any questions the board may have.

Wendy Kroger asked whether district staff evaluates potential crossover solutions for camps that have waiting lists and those with availability, as well as whether the district has the overall capacity needed for its summer camp programs.

- Aisha confirmed that district staff assists patrons with finding available camps when they have been placed on a waitlist. Additionally, district staff takes a creative approach when addressing overall capacity issues, such as programming some summer camps to take place offsite from a THPRD recreation center.

Wendy thanked staff for the presentation and complimented the district’s summer camp programs.

Felicita complimented district staff on Centro de Bienvenida!, noting that this is a perfect example of the work that should be done in addressing barriers to access.

**Agenda Item #9 – New Business**

**A. Visioning Process**

General Manager Doug Menke introduced Holly Thompson, Communications director, to provide an overview of the memo included within the board of directors’ information packet regarding a proposed visioning process for the board’s consideration.

Holly provided a detailed overview of a proposed visioning process via a PowerPoint presentation, a copy of which was entered into the record, and which included the following information:

- The purpose of a visioning process would be to conduct meaningful, cross-cultural, extensive engagement, in order to better understand the goals and aspirations of the patrons THPRD serves.
- Staff anticipate a 19-month process to develop a robust community visioning plan:
  - Phase One: Preparation (October 2018 – March 2019)
  - Phase Two: Engagement (April 2019 – September 2019)
  - Phase Three: Action Teams (October 2019 – November 2019)
  - Phase Four: Community Review (December 2019 – February 2020)
  - Phase Five: Plan Creation and Board Adoption (March 2020 – May 2020)

Holly offered to answer any questions the board may have.

President Kavianian encouraged that thought be given as to how to prevent specific biases from people already heavily involved with the district from influencing the input being received from the community at large. Essentially, making sure that the community conversation is not framed in a way that would encourage a certain outcome, but instead going out and conducting truly unbiased community outreach.

- Holly explained how the process outlined above will help address that concern, in particular the action teams and community review phases, as well as the consultant’s review of the comments received.

Todd Duwe asked how the proposed timeline compares with Holly’s previous experience conducting a visioning process.

- Holly replied that the proposed timeline is shorter than her previous experience and provided additional information regarding how she developed the timeline.
Felicita Monteblanco described the need for an established set of values for THPRD and how developing a set of written values through community input could help guide the district’s work.

- Holly replied that determining a set of values could be explored through the initial data coming in and then developed by the board.

Felicita noted that the selection of the consultant for this project could be an excellent opportunity to utilize the district’s MWESB (Minority-Owned, Women-Owned and Emerging Small Businesses) program.

Felicita encouraged the district to think about volunteers in a different way, including what it looks like to mobilize volunteers. She referenced the popularity of the recent advisory committee recruitment effort, noting that although there were still segments of the community missing from the demographics of the applicants, it was exciting to see so many community members wanting to be involved with the district. She pondered how the district could keep all of those applicants engaged and involved in the district.

Wendy Kroger referenced the community outreach conducted leading up to the successful 2008 Bond Measure, and suggested that the district celebrate those accomplishments as perhaps a lead-in to the visioning effort. THPRD has done an incredible job implementing the 2008 Bond Program and this should be celebrated.

B. **Recommended Priority Goal Outcomes for Fiscal Year 2019-20 Planning and Budgeting**

Keith Hobson, director of Business & Facilities, and Katherine Stokke, Operations Analysis manager, provided an overview of the development process for the recommended priority goal outcomes for FY 2019-20 via a PowerPoint presentation, a copy of which was entered into the record, and which included the following information:

- Broad planning framework for the district and how the long-term plans for the district translate into short-term operational plans and budgetary plans.
- An overview of an outcome-based planning cycle. The priority outcomes are not creating new goals, but reflecting goals that have already been established.
- The proposed metrics are classified into five categories based on performance measurement best practices: demand, input, output, efficiency, and outcome.
- Specific strategies from the Strategic Plan and Service and Financial Sustainability Plan are identified under each goal that highlight how the long-term strategic direction of the district is met by pursuing the focus areas for the upcoming budget planning cycle. Action steps that support identified strategies are listed in each section.
- Some of the goal outcomes involve the development of new tracking and reporting mechanisms. Staff will work to calculate these results, and in some cases, staff may suggest alternative metrics to reflect available data. Gray shading indicates a metric is not applicable or data is unavailable for that year. Some of the goal outcomes are calculated periodically but not on an annual basis, and are noted as such.
- The mid-year budget update will include final FY 2017-18 actuals, and a progress update on the FY 2018-19 business plans.
- Upon approval of the proposed measures for the FY 2019-20 planning year, staff will work to develop business plans to impact the board approved measures.

Keith and Katherine offered to answer any questions the board may have.

Wendy Kroger referenced the FY 2018-19 THPRD Goal Outcomes as provided within the board of directors’ information packet, specifically the section on Programs. She inquired which action step would cover expansion of the district’s Learn to Swim program.
Katherine replied it would be the measurement referring to the aggregate registration as a percentage of aggregate class minimums.

Wendy asked for clarification that this would cover the goal of expanding that specific program.

Katherine replied that this would be the metric that a business plan could then be tied to in order to put new budget funding toward the program. The resulting expectation would be to see the data move on that particular metric.

Wendy inquired how additional health and wellness programming is reflected, specifically for veterans.

Katherine suggested there might be some grants that could be applied to that initiative.

Keith noted that one of the metrics evaluated is “$ of program grants applied for versus $ of program grants awarded” and if there are business plans for programs that could be grant afforded, then that goal outcome would support funding those business plans.

Wendy asked for additional information as to how the two initiatives she mentioned would be proposed for business plans.

Keith replied that at this point the desired outcome is being established and staff will then develop a business plan to address that desired outcome. As long as the outcome supports the initiative, staff will develop the business plan.

Wendy asked how district staff would understand to develop a business plan in support of veterans programming when it is not specifically mentioned in the goal outcomes document.

Keith replied that staff is hearing the direction this evening, noting that such input is welcome and that staff desires to hear specific target areas from the board prior to the budget development process.

Wendy suggested additional initiatives for inclusion: coordination with Metro on their upcoming natural areas bond measure, which would fall under the Natural Resources section; a mid-block crossing on Scholls Ferry Road at Greenway Park; and, the Fanno Creek Trail connection at SW 92nd/Allen Blvd./Scholls Ferry Road, both of which would fall under the Trails section.

Keith noted that the outcome listed of decreasing the number of discrete trailsheds will drive the district toward filling gaps in trail systems, such as for the Fanno Creek Trail.

Wendy asked for confirmation that she would see a business plan created related to this topic.

Keith replied either a business plan or capital funding.

Wendy referenced the goal to expand the width of the Fanno Creek Trail to meet current trail standards as noted within the Greenway Park Concept Plan and asked for the status of this goal within the goal outcomes process.

Keith replied that this is a challenging project in that it is not eligible for system development charge funding. An applicable measurement would be “$ of trail grants applied for” as grants could be a funding resource for that goal.

General Manager Doug Menke noted that this project could also fall to capital funding.

Wendy suggested an additional action step for consideration within the Communication section regarding areas of research being conducted by the district or commonly asked questions for specific departments that could be better-communicated to the public. She provided the examples of beaver activity status/the district’s response to beaver activity, and the most commonly asked questions regarding the maintenance of facilities and parks. She questioned whether it would be possible to add this type of information to the website.

Katherine noted that if this initiative could be addressed using currently-established resources and wouldn’t require newly-funded dollars, it could be attached to key performance indicators or other metrics that are not on the list under discussion this evening, but are still tracked and evaluated.
Wendy suggested an additional action step for consideration within the Sustainability section pertaining to strongly interfacing this section with the upcoming functional plan updates in that the updates of those plans should be viewed through a lens of sustainability. Examples include a potential composting plan for the district, carbon sequestration, and pesticide-free parks. She would like to ensure that the overarching goal of Sustainability is taken into consideration.

- Katherine replied that these again may be the types of initiatives that could be addressed using the currently-established operating budget or capital requests.

President Kavianian described the way he has interpreted the goal outcomes document in the past in that it represents the high-level view and that the business plans flow up through the metrics to ensure that they are meeting the desired outcomes.

Felicita Monteblanco expressed dissatisfaction with the goal outcomes document, noting that it is difficult to follow even after several reads. She referenced the Programs section, noting that she is struggling with the measures identified for the Scholarship Program. She wonders whether there is a stronger indicator than that of being based only on dollars. She also referenced the Maintenance section and described the need to define what the statement “Operate and maintain parks in an efficient, safe and cost-effective manner, while maintaining high standards” means as it could mean different things to different people. This could be something that comes out of the visioning process. In particular, the word “safe” could encompass things outside the district’s control, but acknowledgement is also needed that there are many things within the district’s control, such as park patrol, lighting, and a sense of safety provided to the public.

- Keith replied that the term “safe” used in this context does not necessarily mean the security-related aspects of using the parks and facilities, but safety from a maintenance-related standpoint, such as ensuring that play structures are up-to-date and that pathways are maintained.

John Griffiths asked for clarification regarding the intent of the Efficient Service Delivery section.

- Keith replied that all of the goals listed, like this one, were carried forward from the district’s 2006 and 2013 Comprehensive Plan efforts. He acknowledged that some of these goals may be getting stale at this point and he believes that the visioning process may lead to a new comprehensive plan. He explained that there are many other measurements being tracked that are not reflected within the goal outcomes; the goal outcomes under discussion this evening are the priority outcomes that will drive funding priorities for the upcoming budget cycle. The document is not meant to list everything that is important, but if some priorities are not established, then nothing would be a priority.

Felicita asked if this evening’s discussion precludes the board members from bringing up other funding requests through the budget process.

- Keith replied that it does not and explained how tonight’s discussion informs district staff’s business planning process.

- General Manager Doug Menke commented that the goal outcomes under consideration this evening represent a picture in time, evolve over time, and may look quite different after the visioning process has concluded. The key factor is that there is a limited amount of resources and the budget process limits the number of times that an open discussion can occur regarding what the board’s desires are in terms of initiatives to fund. District staff will do as much as possible to focus on the larger picture items identified, but at some point, cost becomes a restraint. The key this evening is to hear the board’s thoughts as to what the board is interested in and what it believes the district should focus on, and then district staff will do their best to get it into the budget document.
Felicita expressed support for the action item pertaining to the expansion of afterschool programs and also suggested the need to consider paying the cultural advocacy or community groups the district works with for their connections and expertise.

John commented that he believes there are some aspects of the goals that are not very meaningful and he questions whether energy should be put into measuring them or whether they need to be refined in order to be made more measurable toward outcomes the district is interested in.

- General Manager Doug Menke suggested that the visioning process be allowed to guide this effort in the long term. In the short term, he questions how much energy should be put into redrafting the current goal outcomes with the realization that the visioning process may completely change those priorities.

- Board discussion occurred regarding the timing of the visioning process in relation to next year’s budget development process, the potential for the visioning process to lead to a new comprehensive plan, and how the general manager’s work plan factors into the budgeting effort, as well.

John noted that the Metro natural areas bond measure action item suggested by Wendy earlier this evening should be reflected in both the Natural Resources and Trails sections.

Wendy referenced Goal 5 under the Trails section, “Develop and maintain a core system of regional trails, complemented by an interconnected system of community and neighborhood trails, to provide a variety of recreational opportunities, such as walking, bicycling and jogging,” noting that the reference to the term “recreational” could potentially harm the district in receiving federal transportation funds since a regional trail should be considered alternative transportation.

Keith thanked the board of directors for their patience through this process, noting that it is a fluid process that district staff will continue to refine.

- Board discussion occurred regarding whether to bring this agenda item back at the December meeting in order to adopt a document that more accurately reflects the board’s input this evening.

**Felicita Monteblanco** moved that the board of directors approve the priority goal outcomes for use in the FY 2019-20 planning and budgeting process. **Wendy Kroger** seconded the motion. Roll call proceeded as follows:

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The motion was **UNANIMOUSLY APPROVED**.

**Agenda Item #10 – Adjourn**

There being no further business, the meeting was adjourned at 9:05 pm.